

Public Meeting Notice

Region 9 – Upper Colorado Regional Flood Planning Group

July 29, 2021

10:00 AM CST

Notice is hereby given of a regular meeting of the Region 9 – Upper Colorado Regional Flood Planning Group to be held July 29, 2021 at 10:00 AM at the McNease Convention Center – North Meeting Room, 501 Rio Concho Drive, San Angelo, Texas, for the purpose of considering the following agenda items. Masks and social distancing recommended for in-person meeting.

Phone participation is available by the conference call information below:

Call In: (325) 326-0870

Passcode / ID: 651-581-308#

The Meeting Agenda and the Agenda Packet are posted online at

<https://www.cosatx.us/departments-services/water-utilities/region-9-upper-colorado-flood-planning-region>

A recording of the meeting will be available to the public in accordance with the Open Meetings Act upon written request.

Members of the public may also submit Public Comment on agenda items by sending their written comments via email to allison.strube@cosatx.us or rfgp9.lance@gmail.com by noon July 28, 2021. The subject line must be in the following format: "Public Comment, [item number] – July 29, 2021." All emails must include your name and address. Please note all Public Comment emails relevant to posted agenda items received by the deadline will be published as part of the agenda packet prior to the meeting and are therefore public record.

Agenda:

1. Call to Order
2. Welcome
3. Public comments – limit 3 minutes per person
4. Approval of minutes from the previous meeting.
5. TWDB Update
6. Sponsoring Agency Update from City of San Angelo
 - a. Stakeholder List discussion and input
 - b. Open Meetings Act compliance for future meetings
7. Consultant Presentation
 - a. Task 2A Existing Flood Risk Analysis, Task 3A/3B Existing Floodplain Management Practices and Goals, and Task 10 Public Participation and Plan Adoption
 - b. Overview of presentation for RFPG members to disseminate
8. Public comments – limit 3 minutes per person
9. Consider date and agenda items for next meeting
10. Adjourn

Additional information may be obtained from:

Allison Strube

allison.strube@cosatx.us

301 W. Beauregard Ave.,

San Angelo, TX 76903

Meeting Minutes

Region 9 – Upper Colorado Regional Flood Planning Group

June 24, 2021

10:00 AM CST

Meeting held In person at City Hall – East Mezzanine, 72 W. College Avenue, San Angelo, Texas.

Additionally, participation was available via conference call at (325) 326-0870.

Roll Call:

<u>Voting Member</u>	<u>Interest Category</u>	<u>Present (x) / Absent () / Alternate Present (*)</u>
Kenneth Dierschke	<i>Agricultural interests</i>	X
Rick Bacon	<i>Counties</i>	X
Henryk Alexander Olstowski	<i>Electric generating utilities</i>	
Christy Youker	<i>Environmental interests</i>	
Vacant	<i>Flood districts</i>	n/a
Morse Haynes	<i>Industries</i>	X
Lance Overstreet	<i>Municipalities</i>	X
David H. Loyd Jr.	<i>Public</i>	X
Scott McWilliams	<i>River authorities</i>	X
Chuck Brown	<i>Small business</i>	
Cole D. Walker	<i>Water districts</i>	X
Allison Strube	<i>Water utilities</i>	X

<u>Non-voting Member</u>	<u>Agency</u>	<u>Present(x)/Absent()/ Alternate Present (*)</u>
John McEachern	Texas Parks and Wildlife Department	
Tim Frere	Texas Division of Emergency Management	
Larissa Place	TDA	
Ben Wilde	Texas State Soil and Water Conservation Board	X
Jet Hays	General Land Office	X
Morgan White	Texas Water Development Board (TWDB)	X-PH
Winona Henry	Texas Commission on Environmental Quality	

Others Present:

Ann Yakimovicz - Region 10 Liaison

Quorum:

Quorum: **Yes**

Number of voting members or alternates representing voting members present: 8

Number required for quorum per current voting positions of 12: 7

Meeting agendas, packets, information and recordings are available at the link

<https://www.cosatx.us/departments-services/water-utilities/region-9-upper-colorado-flood-planning-region>

- **AGENDA ITEM NO. 1: Call to Order**
Chair Strube called the meeting to order at 10:01 AM CST. A roll call of the planning group members was taken to record attendance, and a quorum was established prior to proceeding with the agenda.
- **AGENDA ITEM NO. 2: Welcome, Meeting Facilitation Information and Instructions**
- **AGENDA ITEM NO. 3: Public Comments**
No Public Comments were made during this item.
- **AGENDA ITEM NO. 4: Approval of minutes from previous meeting.**
Motion by Scott McWilliams and seconded by Commissioner Rick Bacon. Motion passed unanimously.
- **AGENDA ITEM NO. 5: TWDB Update**
Presented by Morgan White – Made the notification that Haley Gillespie has resigned and she Morgan will be the primary representative for Region 9 to TWDB. Ms. White also relayed that the sub contract reviews/approvals for the technical consultant is still pending.
- **AGENDA ITEM NO. 6: Sponsor agency update from the City of San Angelo Provided by chair Allison Strube**
City staff is working with HDR to finalize signatures of the contracts they are in legal reviews for final edits.

Additionally Chair Strube has been assisting in developing stakeholder comprehensive lists for contacts including city county reps, floodplain reps, soil water conservation dist., TXDOT, etc.

- **AGENDA ITEM NO. 7: Pre-Planning Public Input.**
No Public Comments were made during either sub-item “a” or “b” of this item.
- **AGENDA ITEM NO. 8: Consultant Presentation (Curtis Beitel of HDR)**
Mr. Beitel presented information on the basics of floodplain management, Task 2A Existing Flood Risk Analysis and Task 3A/3B Existing Floodplain Management Practices and Goals. Mr. Beitel discussed the two stages planning cycle then the formal plan being the ultimate goal.

Question from Scott McWilliams: Does HDR have all the guidelines and tables to meet the requirements? Confirmed that it is available.

Question from David Llyod: Where will the projects that meet the criteria be located locally or in the overall water shed? Response was the entire watershed.

Question from David Llyod: What does non-participating mean? Response was Non-participating means that the community does not participate in FEMA floodplain management or FIRM process.

Mr. Beitel stated that HDR would like to have fathom data before rolling out interactive website so that there is preliminary elevation data for all communities.

Question from Commissioner Rick Bacon: When the Lidar and modelling data is available, can floodplain administrators use that data? Or would FEMA have to approve? Confirmed that if deemed best available data it could be used.

Mr. Beitel added quilt data being processed, targeting interactive website by mid-July tentatively, attempting to get stake holder information out prior to launching website for coordination.

Presentation for use by members and others should be available the next meeting.

- **AGENDA ITEM NO. 9: Discussion and potential action regarding adding a non-voting position – U.S. Army Corps of Engineers.**
Motion nominating U.S. Army Corps of Engineers Representative made by Scott McWilliams seconded by Cole Walker. Motion passed unanimously.
- **AGENDA ITEM NO. 10: Discussion and potential action to appoint a region 10 Liaison**
Chuck Brown nominated by Chair Strube and second by Commissioner Rick Bacon. Motion passed unanimously.
- **AGENDA ITEM NO. 11: Public Comments – Limit 3 minutes per person**
No public comment offered.
- **AGENDA ITEM NO. 12: Consider Date and Agenda Items for Next Meeting**
Mid July was discussed for the next meeting. Tentatively planning for the 22nd.
- **AGENDA ITEM NO. 13: Adjourn**
Motion by Cole Walker and seconded by Scott McWilliams. Motion passed unanimously. Meeting was adjourned at 11:50 AM CST.

Approved by the Region 9 Upper Colorado RFPG at a meeting held on July 29, 2021.

Lance Overstreet, SECRETARY

Allison Strube, CHAIR



Upper Colorado Regional Flood Plan

Task 1 Data Collection Kickoff
Task 2A Existing Flood Risk Analysis and
Task 3A/3B Practices and Goals



July 29, 2021



Agenda

- 01** Schedule of Additional Funding
- 02** Expectations
- 03** Task 2A – Existing Flood Risk Analyses
- 04** Task 3B – Flood Planning Goals
- 05** Task 10 – Outreach & Data Collection Kickoff

Proposed Schedule of Additional Funding

Flood planning - working concept schedule (subject to change)

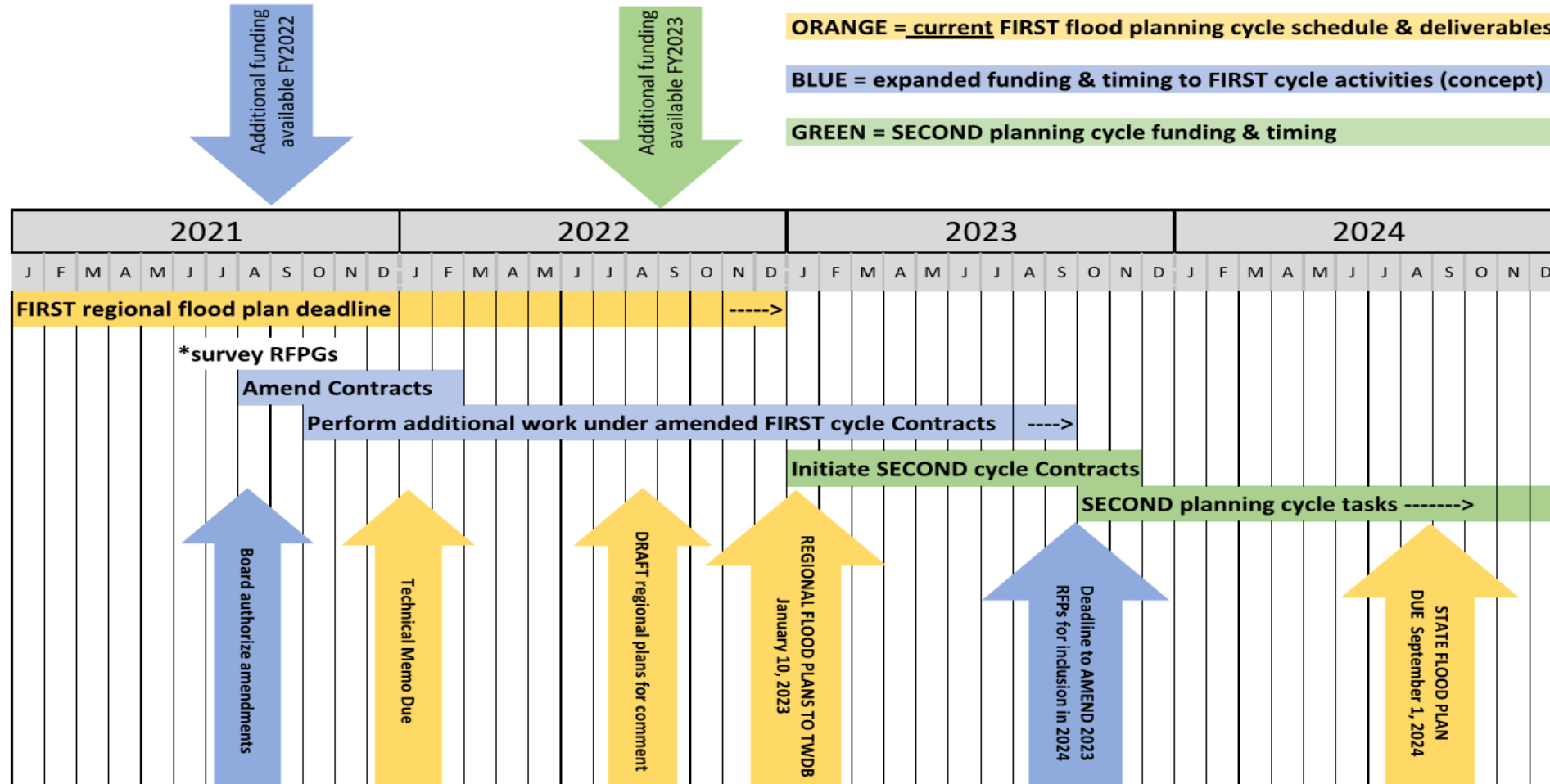
June 17, 2021 TWDB Work Session handout

ORANGE = current FIRST flood planning cycle schedule & deliverables

BLUE = expanded funding & timing to FIRST cycle activities (concept)

GREEN = SECOND planning cycle funding & timing

= Current Contract
= Enhancements to be determined by RFPG



Updated Expectations

Goals

- Develop Region 9 Flood Plan that meets TWDB requirements
- Establish solid foundation for future flood planning cycles

Likely Outcomes

- Additional studies needed (FM Evaluations)
- Few projects will likely meet TWDB criteria to be classified as FM Projects
 - Additional details needed to meet TWDB criteria to qualify as FM Projects

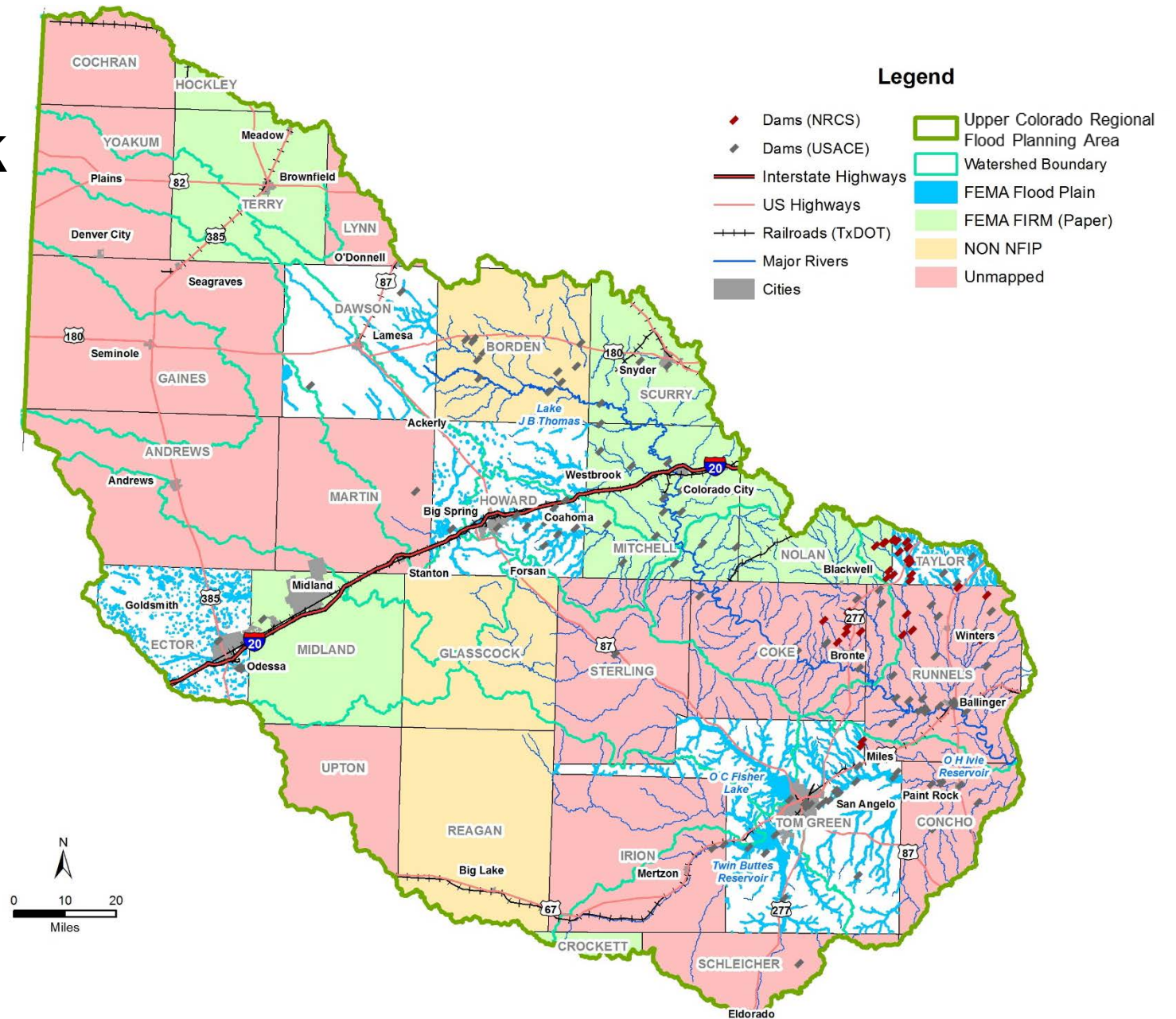
Enhancements

- Complete a few FM Evaluations, Conduct additional outreach
- Additional details for several FM Projects to amend Region 9 Flood Plan

Task 2A

Existing Flood Risk

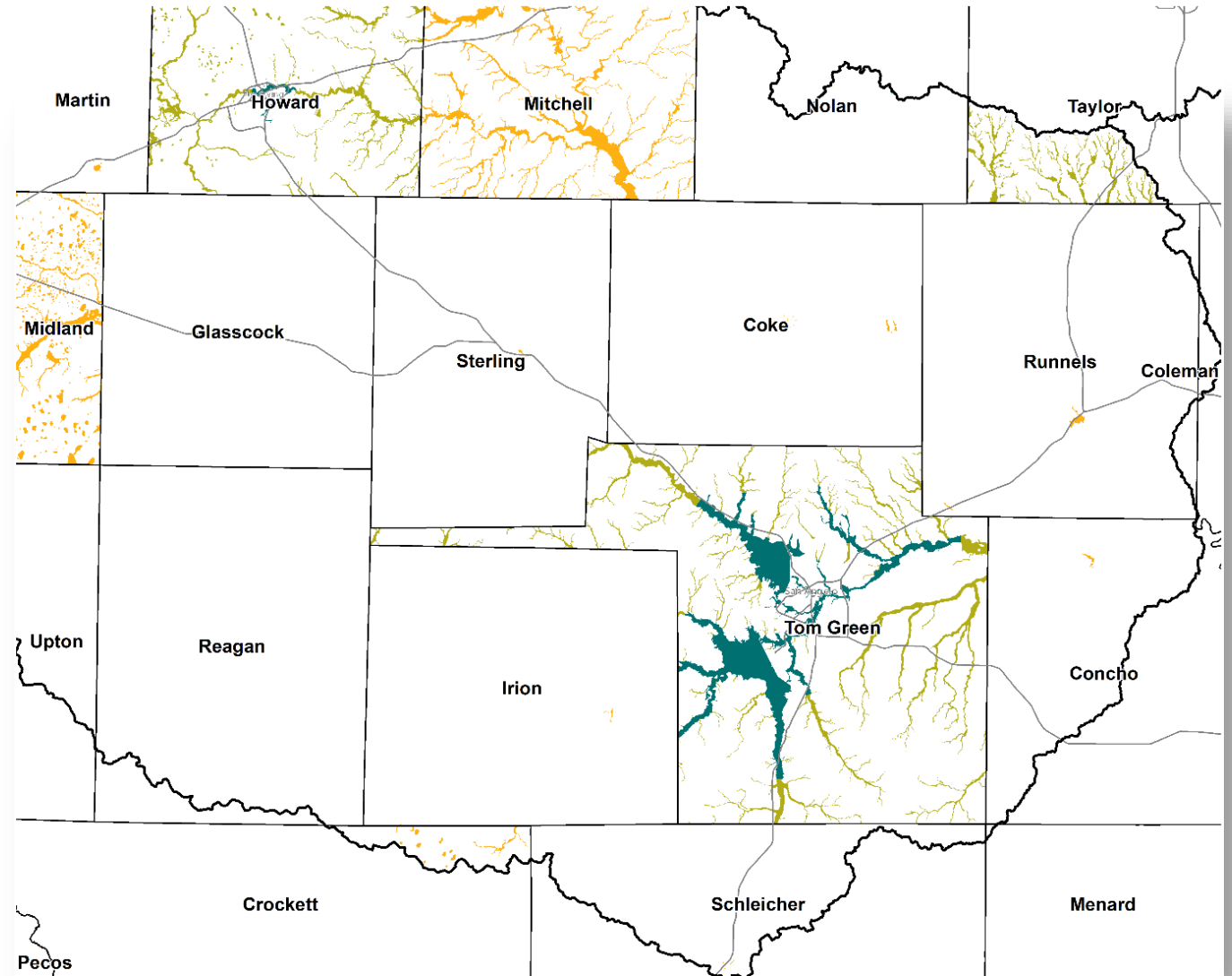
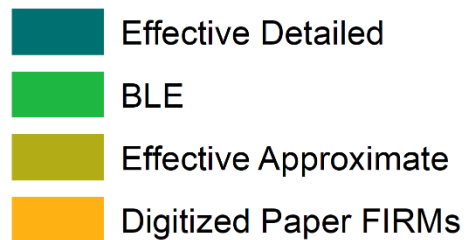
- Wide Range of FIRMS
 - 5 counties Digital FIRMs
 - 6 counties Paper FIRMs
 - 13 counties Unmapped
 - 3 counties Non-Participating
- NRCS dams
 - Northeastern half



Task 2A - Flood Risk Analyses - TWDB Floodplain Quilt

Lower Watershed

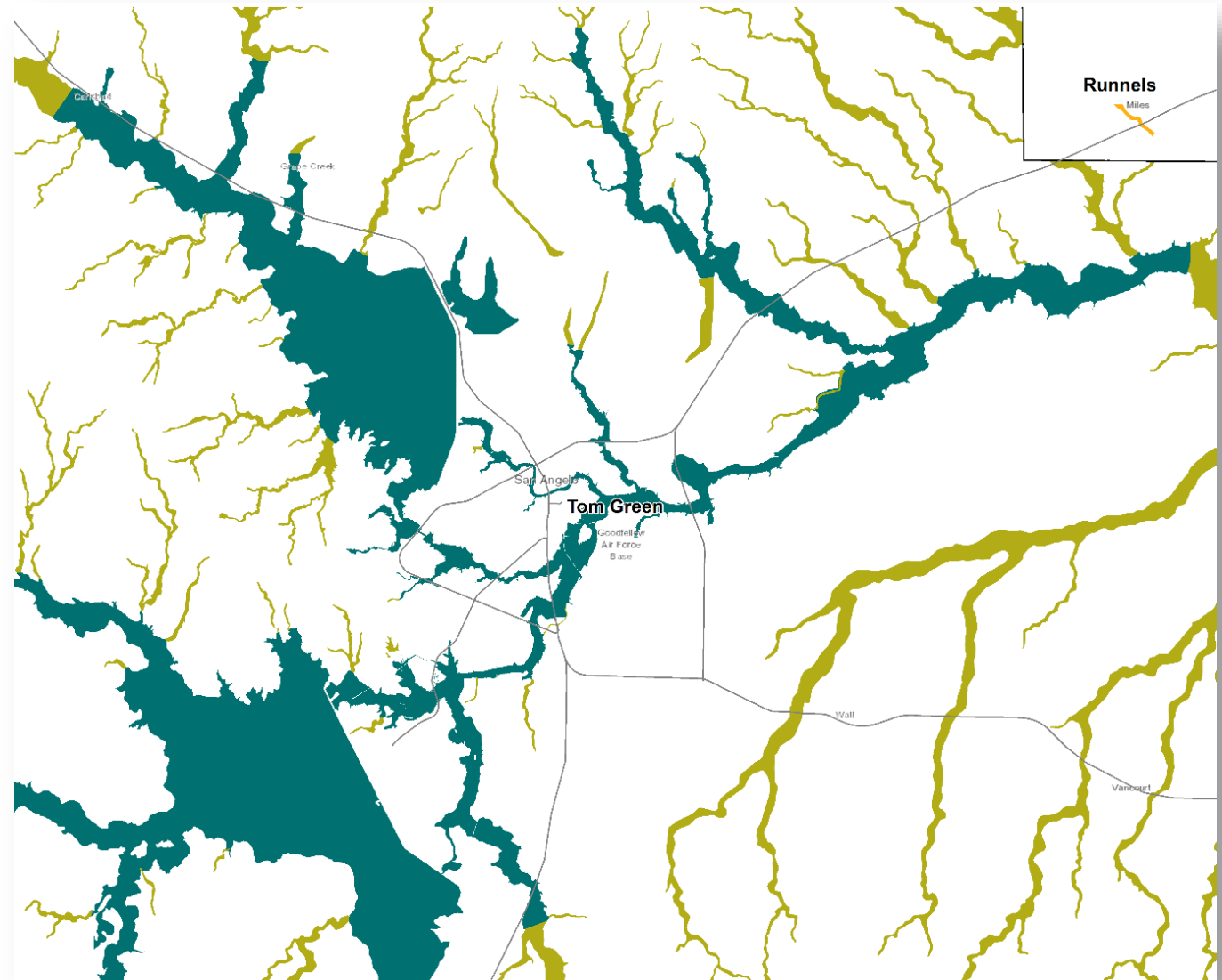
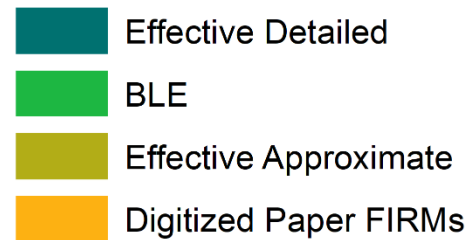
1. National Flood Hazard Layer (NFHL) Pending
2. NFHL Effective (Detailed Study)
3. Estimated Base Level Elevation Viewer (BLE)
4. NFHL Effective (Approximate)
5. First American Flood Data Services Paper FIRM scans
6. Fathom Data (7/20/21)



Task 2A - Flood Risk Analyses - TWDB Floodplain Quilt

San Angelo

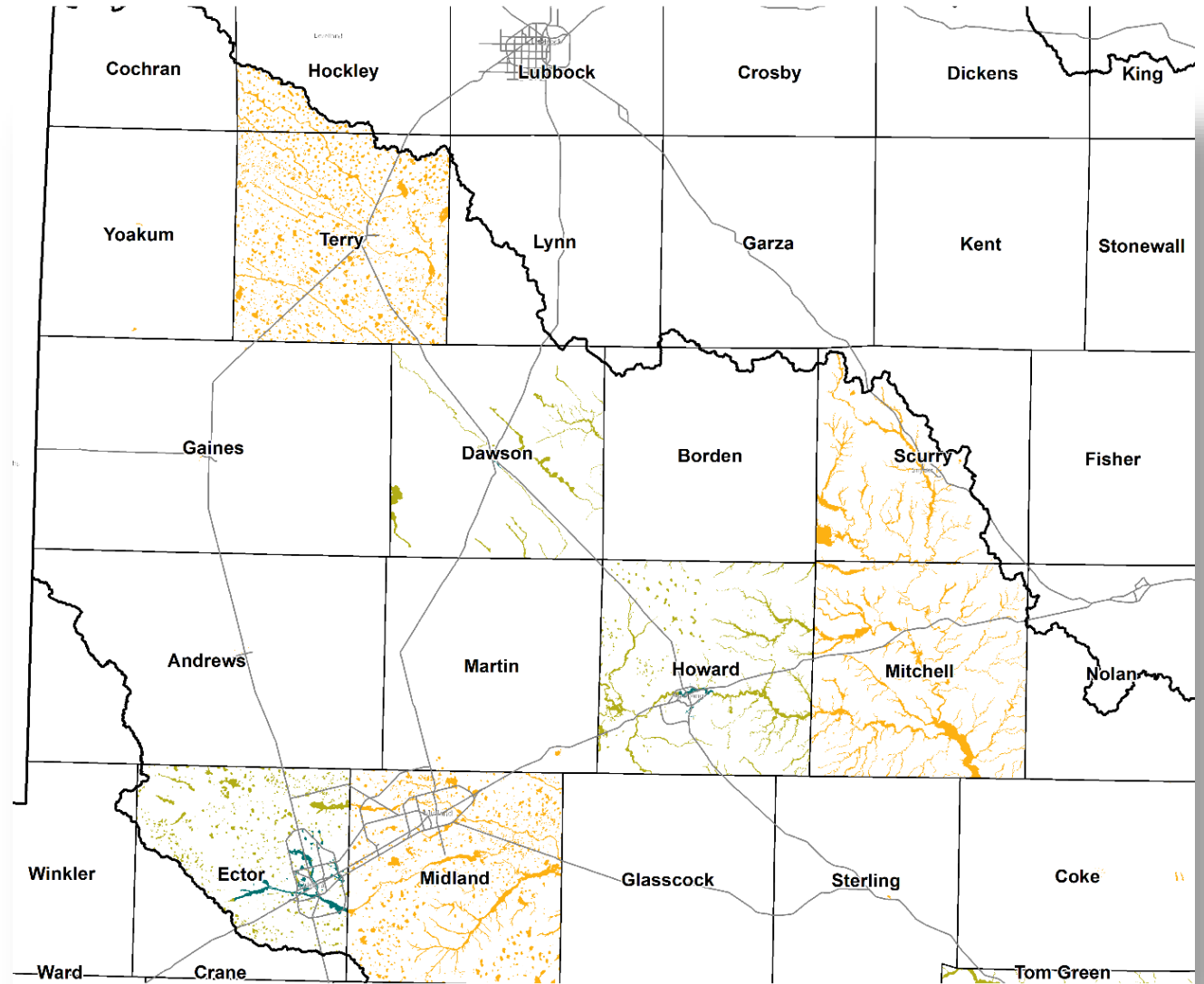
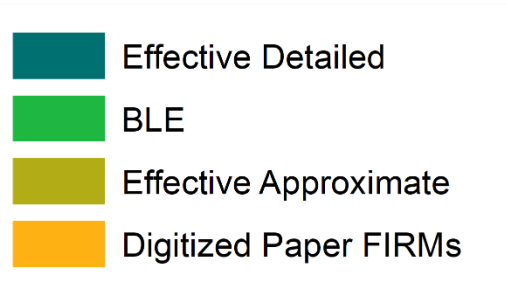
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Task 2A - Flood Risk Analyses - TWDB Floodplain Quilt

Upper Watershed

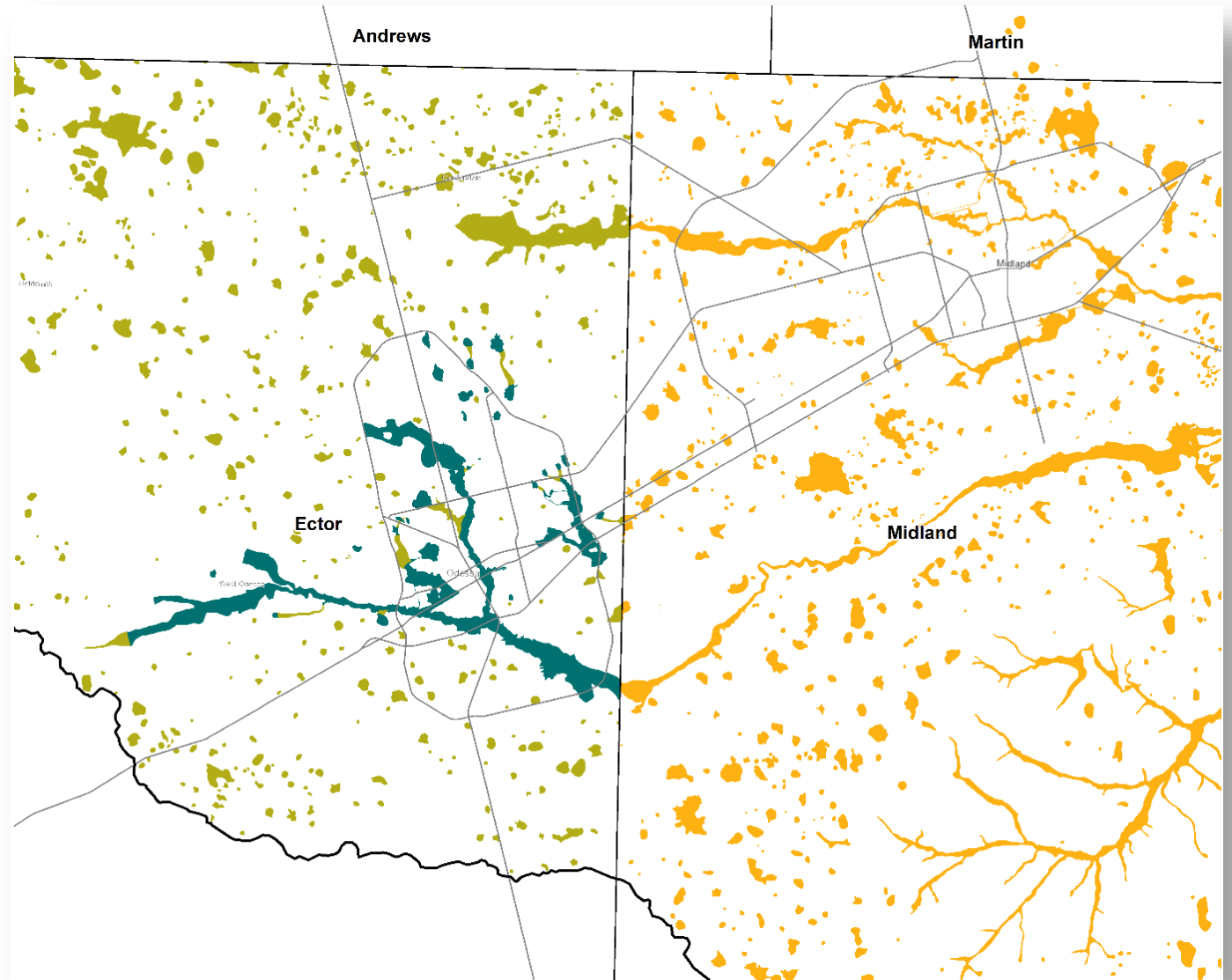
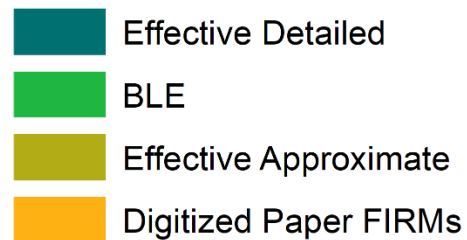
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Task 2A - Flood Risk Analyses - TWDB Floodplain Quilt

Midland & Odessa

1. National Flood Hazard Layer (NFHL) Pending
2. NFHL Effective (Detailed Study)
3. Estimated Base Level Elevation Viewer (BLE)
4. NFHL Effective (Approximate)
5. First American Flood Data Services Paper FIRM scans
6. Fathom Data (7/20/21)



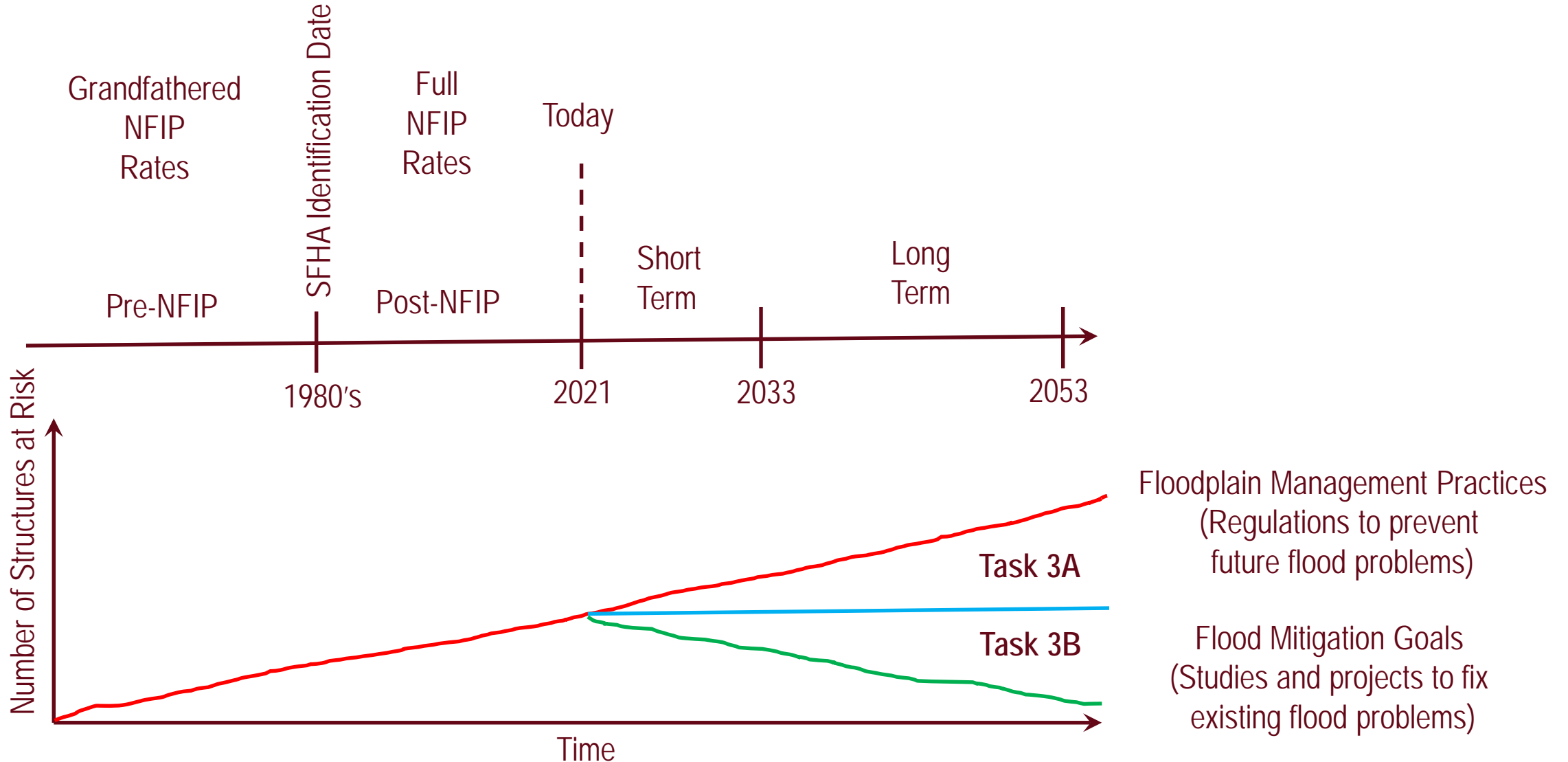
Task 2A - Flood Risk Analyses

Existing Vulnerability

- TWDB provided structure database
 - Includes estimated day and night population for each structure
- Overlay TWDB's Floodplain Quilt and Structure Database
 - New 2020 6" Aerial Imagery
 - Verify structures
 - Identify new structures
- Intersect floodplain and structure database to count population at risk



Task 3B - Flood Mitigation Goals

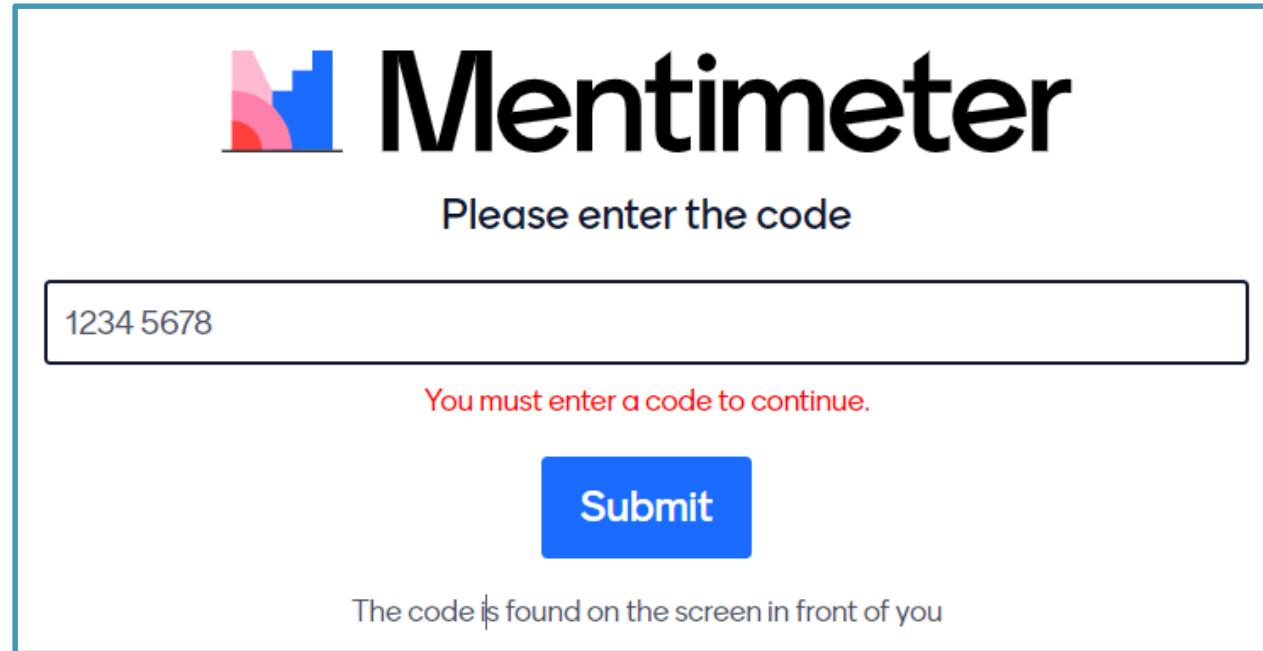


Flood Mitigation Goals - Interactive Session

On your phone or computer, go to:

www.menti.com

Use code: **5862 6827**



The screenshot shows the Mentimeter interface. At the top left is the Mentimeter logo, which consists of a stylized bar chart with three bars in red, blue, and green. To the right of the logo is the word "Mentimeter" in a large, bold, black sans-serif font. Below the logo and name is the text "Please enter the code" in a smaller, black font. Underneath this is a white rectangular input field with a thin black border, containing the text "1234 5678". Below the input field is a red error message: "You must enter a code to continue." Below the error message is a blue rectangular button with the word "Submit" in white text. At the bottom of the screen is a small, grey text prompt: "The code is found on the screen in front of you".

Flood Mitigation Goals - Interactive Session

Go to www.menti.com and use the code 5862 6827

Express with one word your top priority for the
Regional Flood Planning effort

 Mentimeter

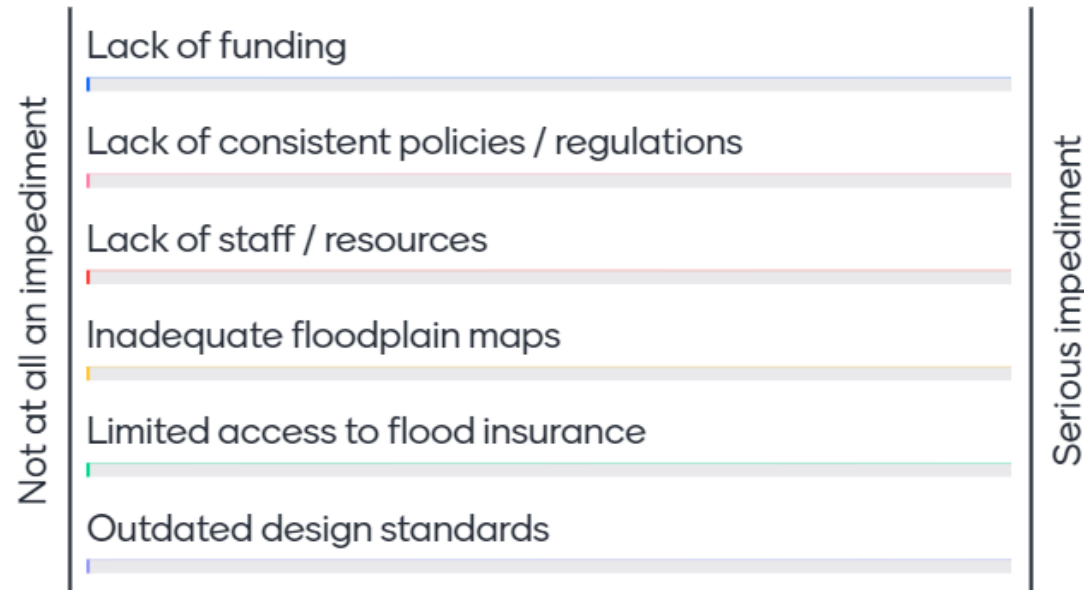


Flood Mitigation Goals - Interactive Session

Go to www.menti.com and use the code 5862 6827

Does the interest category you represent consider these issues an impediment to effective floodplain management?

Mentimeter



Flood Mitigation Goals - Interactive Session

Go to www.menti.com and use the code 5862 6827

Mentimeter

How important are the following outcomes for a successful Regional Flood Plan?

A horizontal bar chart showing the importance of six outcomes for a successful Regional Flood Plan. The scale ranges from 'Not at all important' on the left to 'Very important' on the right. The outcomes and their corresponding bar colors are: Achieving policy / regulations improvements (blue), Increased participation in the NFIP (pink), Securing funding for Evaluations and Projects (red), Regional collaboration for large scale projects (orange), Better flood risk data (green), and Reducing flood risk to life and property (purple).

Outcome	Importance Level
Achieving policy / regulations improvements	Very important
Increased participation in the NFIP	Very important
Securing funding for Evaluations and Projects	Very important
Regional collaboration for large scale projects	Very important
Better flood risk data	Very important
Reducing flood risk to life and property	Very important

Flood Mitigation Goals - Discussion

- Overarching goal of regional flood plans must be “to protect against the loss of life and property”
- RFPGs must:
 - Identify specific and achievable goals that, when implemented, will demonstrate progress towards this overarching goal;
 - Use goals as a guide for the flood mitigation needs analysis and recommend evaluations, strategies and projects
 - Establish goals that apply region-wide where possible.
 - In cases where tailoring goals to specific geographic areas is necessary, the RFPG must choose goals that apply to no less than an entire HUC-8 watershed or coterminous groups of HUC-8 watersheds.



Flood Mitigation Goals - Discussion

Task 3B	Mitigate Existing	<p style="text-align: center;">Loss of Life</p> <ul style="list-style-type: none"> • Reduce / eliminate flood related fatalities • Reduce / eliminate flood related injuries • Reduce / eliminate Low Water Crossings • Percent of Low Water Crossings with warning systems 	<p style="text-align: center;">Property Damage (Existing Structures)</p> <ul style="list-style-type: none"> • Remove from 1% ACE (100-year) floodplain • Remove Critical Structures from 0.2% ACE (500-year) floodplain • Increase coverage of detailed flood hazard data • Number of mitigated structures (acquired, elevated, flood proofed)
		Task 3A	Prevent Future

Flood Mitigation Goals - Discussion

- Goals should address specific problems
- So far, regional flooding problems are:
 - Detailed Study Areas:
 - Structures built below BFE (1% chance) of playas
 - Structures built below BFE (1% chance) of streams
 - Structures built below 0.2% chance of streams
 - Low Water Crossings below BFE (1% Chance)
 - Low Water Crossings below 2% Chance)
 - Low Water Crossings below 10% Chance)
 - Approximate Areas:
 - Structures within Zone A approximate SFHA
 - Structures within Fathom boundaries
 - Low Water Crossings across Zone A
 - Reported flooding locations



Category 1 – Loss of Life - Discussion

- Majority associated with vehicles at Low Water Crossings
- Large culvert or bridge is too costly
- Drivers underestimate risk
 - Flow sweeps vehicle off road
 - Engine stalls
 - Vehicle becomes wedged against trees
- Can also be mitigated with flood warning systems



Category 1 – Loss of Life - Discussion

- Flood related deaths and injuries
 - Difficult to measure
 - Depends on whether it is a wet or dry year
- It is always best to eliminate a low water crossing if possible / affordable
 - Removes factor of driver's judgment
 - Adequate capacity to pass 1% without overtopping
 - May not be possible or may not be affordable
- If a low water crossing is not able to be eliminated, it can be mitigated with a range of flood warning systems
 - Flood gauge signs, Turn Around Don't Drown signs
 - Flashing lights, changeable message, gate arms

Flood Mitigation Goals - Interactive Session

Go to www.menti.com and use the code 5862 6827

Loss of Life - What metric should we use?

Mentimeter



Category 2 – Risk to Property - Discussion

- Structural flooding
- Damage to contents
- Vehicle flooding
 - Damage to electronic components
- Business interruption
- Agricultural losses

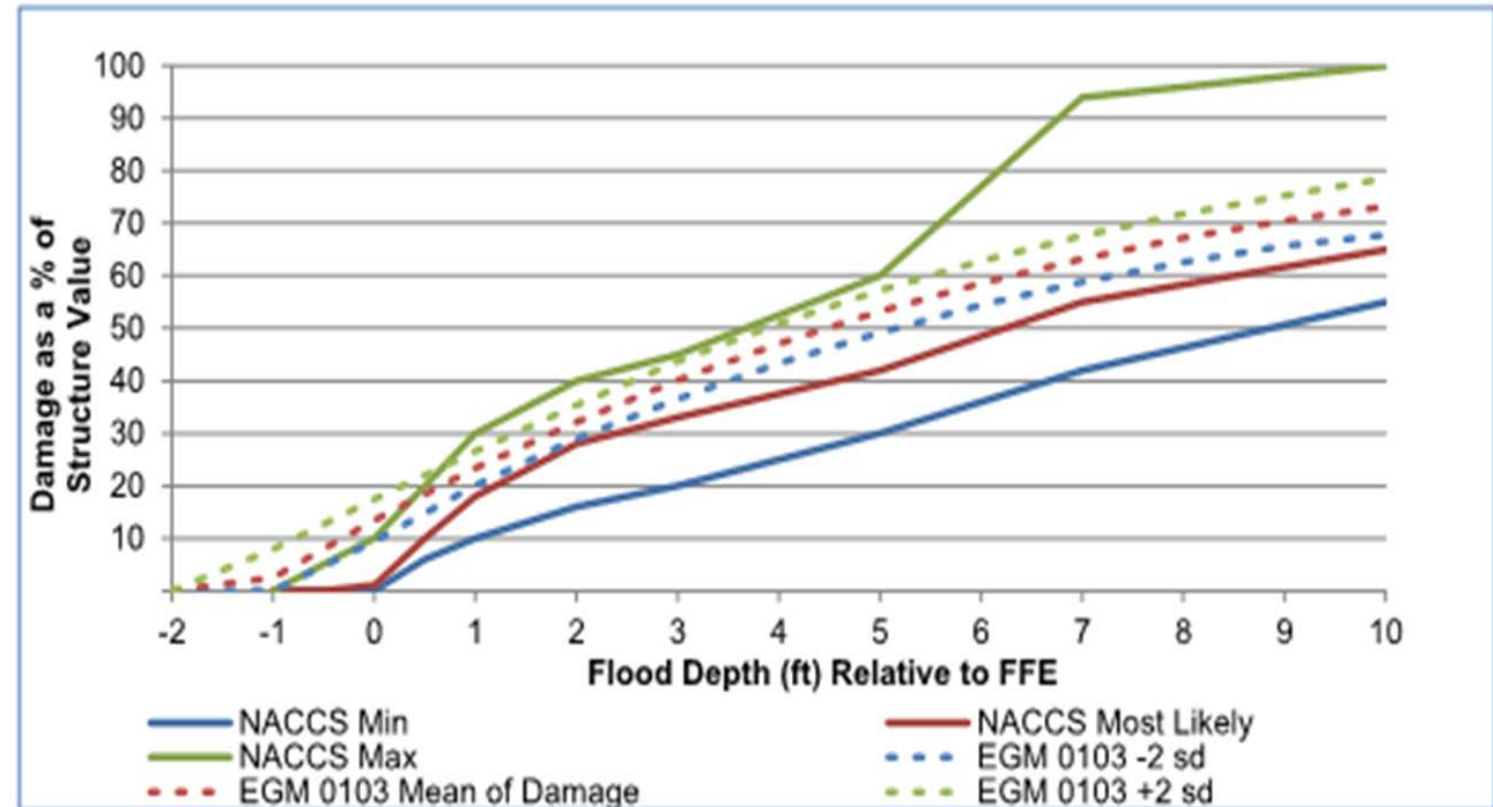


Figure 22. Comparison – Structural Damage from Inundation: NACCS Prototype 5A Single-Story, No Basement vs EGM 01-03 One Story, No Basement

Category 2 – Risk to Property - Discussion

- **It is always best to remove a structure from the floodplain if possible / affordable**
- Remove from Floodplain (Lower WSEL)
 - Lower the peak discharge (detention ponds or dams)
 - Increase capacity (channel / culvert improvements)
- What is an acceptable residual risk?
- Mitigate Structures
 - Acquire (buy out and demolish)
 - Elevate
 - Floodproof (Resistant materials below BFE)
- Critical Facilities
 - Provides essential services and functions

Flood Mitigation Goals - Interactive Session

Go to www.menti.com and use the code 5862 6827

Property Damage - What metric should we use?

Mentimeter

0	0	0	0	0	0
Structures Removed from 100-year	Critical Facilities Removed from 500-year	Structures removed from 10-year	Structures Acquired (Bought & Demolished)	Structures Elevated	Structures Flood Proofed



Critical Facilities - Discussion

- FEMA's definition at (<https://www.fema.gov/glossary/critical-facility>)
 - A critical facility provides services and functions essential to a community, especially during and after a disaster.
 - Typical critical facilities include:
 - hospitals, fire stations, police stations
 - storage of critical records, and similar facilities
- TWDB's definition in Technical Guidelines also includes:
 - Schools (K through 12th), schools for children with special needs
 - Assisted living facilities, nursing homes
 - Water and wastewater treatment plants, emergency shelters
 - Power generating / transmitting facilities

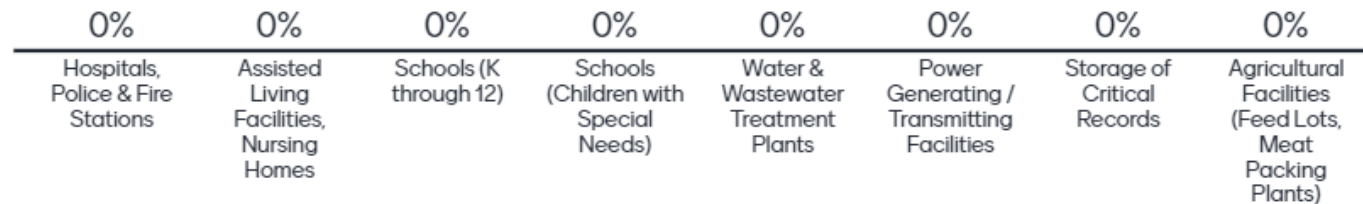


Flood Mitigation Goals - Interactive Session

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What Are Critical Facilities?

Mentimeter



Floodplain Management Policy - Discussion

RFPGs must evaluate and recommend floodplain management practices within the flood planning region. The intent of regional flood planning is twofold:

1. Identify and reduce the risk and impact to life and property that already exists
2. Avoid increasing or creating new flood risk by addressing future development within the areas known to have existing or future flood risk

RFPGs can either:

Recommend

No pre-requisite. All FME, FMS and FMP can be considered in the Regional Flood Plan

Adopt

Jurisdictions must meet adopted standards BEFORE FME, FMS or FMP can be considered for inclusion in the Regional Flood Plan

Flood Mitigation Goals - Interactive Session

Go to www.menti.com and use the code 5862 6827

Should the Region 9 Regional Flood Plan recommend or adopt regional floodplain management standards?

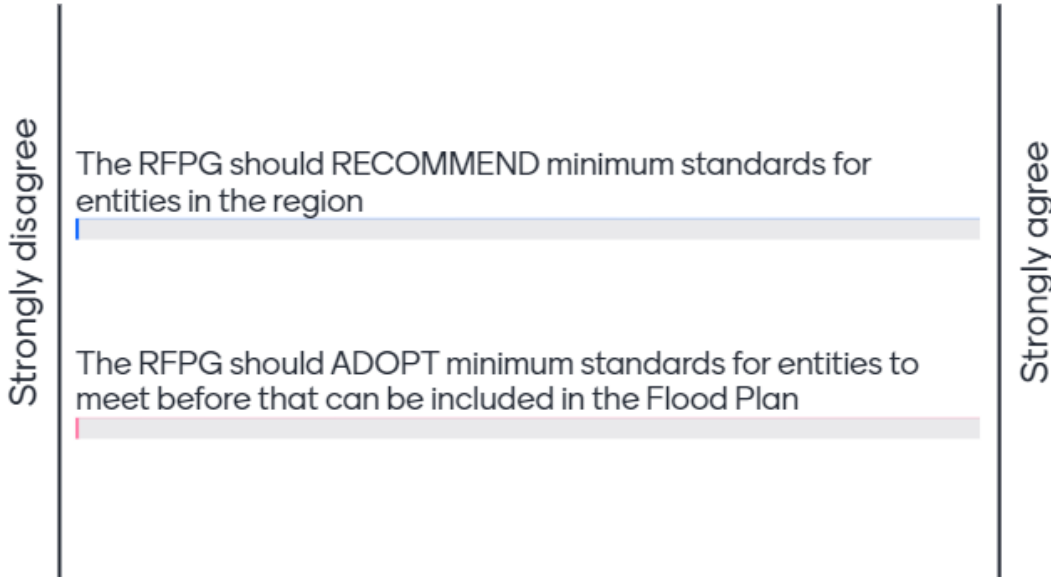
Mentimeter

Strongly disagree

The RFPG should RECOMMEND minimum standards for entities in the region

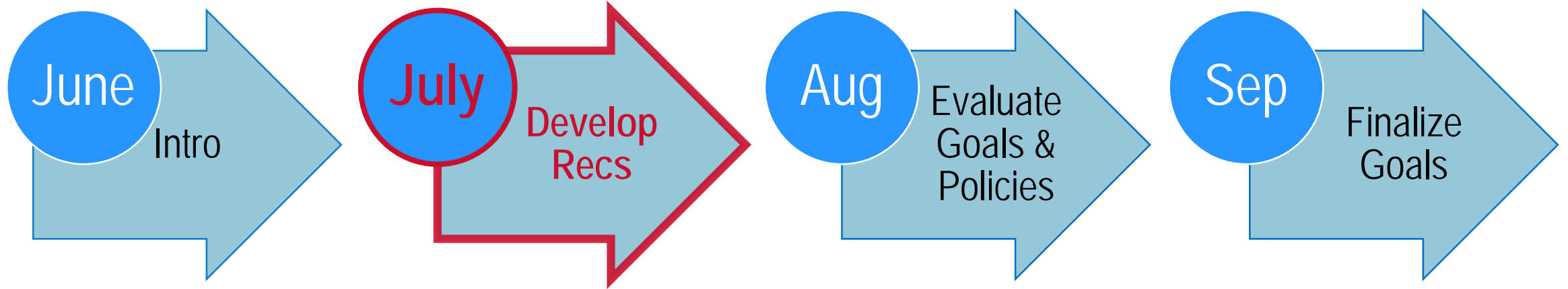
Strongly agree

The RFPG should ADOPT minimum standards for entities to meet before that can be included in the Flood Plan



A Mentimeter poll interface showing two options for a survey question. The poll is currently empty, with only a small blue bar for the first option and a small red bar for the second option. The scale ranges from 'Strongly disagree' to 'Strongly agree'.

Task 3A/3B – Work Plan



3A	Floodplain Management 101	Policy Discussion	Policy Discussion	Draft Policies
3B		Interactive Session to Draft Goal Categories	Draft Goal Recommendations	Finalize Goals

Task 10 - Stakeholder Outreach Game Plan

Initial Data Collection

1. Develop Contact List **Done**
2. Initial Introduction Letter from UCRFPG
3. Prepare initial Flood Risk Map **Done**
4. Set up Interactive Website **By 7/30/21**
5. Emails to Contact List **First week in August**
6. Overview / Website Presentation **First week in August**
7. Phone calls to key stakeholders to follow up
8. Hold Public Meeting(s) **Mid-September**

Contact Information

Planning Group Chair

Allison Strube, PE, City of San Angelo

 325-657-4261  allison.strube@cosatx.us

TWDB Project Manager

Hayley Gillespie, TWDB

 512-475-1591  Hayley.Gillespie@twdb.texas.gov

Technical Consultant (HDR)

Curtis Beitel, PE, CFM – HDR Project Manager

 817-333-2817  Curtis.Beitel@hdrinc.com

Heather Keister, PE, CFM – Deputy Project Manager

 806-543-5115  Heather.Keister@freese.com

Susan Roth, PE, PMP – Outreach Lead

 512-796-6692  susan@srothconsulting.com

Task 10 - Stakeholder Input

Why should you participate?

- A plan is only as good as the input
- Your insight is valuable
- Tell us your experience, where you have seen or know of flood concerns
- The flood plan needs to represent ALL community needs
- No one size fits all solutions, unique needs for each basin in the region

Benefit

- Funding opportunities for your much-needed projects

