ZONING BOARD OF ADJUSTMENT – August 7th, 2023 STAFF REPORT



APPLICATION TYPE:	CASE:
Variance	ZBA23-16: 2334 Fishermans Rd
SYNOPSIS:	

The applicant has applied for a variance from Sec 501 to allow a 15' front yard setback in lieu of the 25' setback requirement within the Single-Family Residential (RS-1) Zoning District located at 2334 Fishermans Rd.

LOCATION:	LEGAL DESCRIPTION:		
2334 Fishermans Road	Lake Nasworthy Subdivision, Group 15, Lot: 9, Blk: 1		
SM DISTRICT / NEIGHBORHOOD:	ZONING:	FUTURE LAND USE:	SIZE:
SMD District #1 – Tommy Hiebert Nasworthy Neighborhood	Single-Family Residential (RS-1)	Neighborhood	0.260 acres

NOTIFICATIONS:

7 notifications mailed within 200-foot radius on July 18, 2023. Received 0 in support or opposition.

STAFF RECOMMENDATION:

Staff's recommendation is for the Zoning Board of Adjustment (ZBA) to **approve** a variance from Section 501.A of the Zoning Ordinance to allow a 15' front yard setback in lieu of the 25' setback requirement.

PROPERTY OWNER/PETITIONER:

Applicant: Concho Valley Construction

STAFF CONTACT:

Rae Lineberry
Planner
(325) 657-4210, Extension 1533
rae.lineberry@cosatx.us

ZONING BOARD OF ADJUSTMENT Staff Report – ZBA23-16: 2334 Fishermans Rd

August 7, 2023

<u>Additional Information</u>: The property is currently vacant. The new house being built is a 3,700 sq ft 2-story house. To meet the 75 ft setback from the lake required by the HOA, they will need the house to be closer to the front property line.

<u>Variances</u>: In addition to the six criteria in the City's Zoning Ordinance, in exercising its authority to grant a variance, per Section 207.D of the Zoning Ordinance, the Zoning Board of Adjustment must affirmatively find that one or more of the following circumstances applies:

- Special circumstances exist that are peculiar to the land or structure that are not applicable to other land or structures in the same zoning district and are not merely financial. The curve of the road makes the right-of-way between the street and the property line almost 60 feet, well in excess of the typical of 5-15 feet.
- 2. These special circumstances are not the result of the actions of the applicant. The extensive separation from the street to the proposed home is not typical and is not the result of any action by the applicant or previous property owners.
- 3. <u>Literal interpretation and enforcement of the terms and provisions of this Zoning Ordinance would deprive the applicant of rights commonly enjoyed by other land in the same zoning district, and would cause an unnecessary and undue hardship.</u> There are other houses on the street that have similar issues and other properties around the lake have received similar variances.
- 4. Granting the variance is the minimum action that will make possible the use of the land or structure which is not contrary to the public interest, and would carry out the spirit of this Zoning Ordinance and substantial justice. The purpose of front setback requirements are to ensure that homes are set back a distance from the street. Given the extensive right-of-way, even with this variance, the purpose of the ordinance is maintained.
- 5. <u>Granting the variance will not adversely affect adjacent land in a material way.</u> Granting this variance will not adversely affect the area.
- 6. Granting the variance will be generally consistent with the purposes and intent of this Zoning Ordinance. Section 104.2 of the Zoning Ordinance states that the purpose of the Ordinance is to "protect the character and the established pattern of development in each area."

August 7, 2023

Allowed Variances:

In addition to the above criteria, in exercising its authority to grant a variance, per Section 207.D of the Zoning Ordinance, the Zoning Board of Adjustment must affirmatively find that one or more of the following circumstances applies:

- 1. **SPECIAL CIRCUMSTANCES RESULTING IN UNNECESSARY HARDSHIP.** Where special circumstances exist on the property related to the size, shape, area, topography, surrounding conditions or location that do not generally apply to other property in the same zoning district, and that the circumstances are such that strict application of this zoning ordinance would create an unnecessary hardship or deprive the applicant of reasonable use of the land or building.
- 2. **OVERRIDING PUBLIC INTEREST.** If the variance further an overriding public interest or concern, including, but not limited to: (a) Preserving the natural environment, (b) Promoting maintenance or reuse of older urban or historic buildings, or (c) Helping to eliminate a nonconforming use at another location.
- 3. **LITERAL ENFORCEMENT.** If it is found that the literal enforcement and strict application of this Zoning Ordinance will result in extraordinary circumstances inconsistent with the general provisions and intent of this ordinance, and that, in granting the variance, the spirit of the ordinance will be preserved and substantial justice done.

Staff believes that literal enforcement of the ordinance results in an unnecessary restriction and that granting of the variance will preserve the spirit of the ordinance.

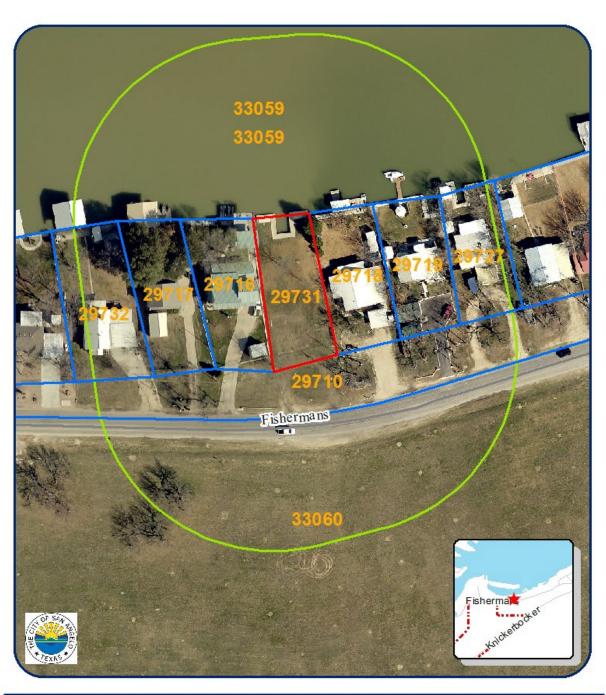
Recommendation:

Staff's recommendation is for the Zoning Board of Adjustment (ZBA) to **approve** a variance from Section 501.A of the Zoning Ordinance to allow a 15' front yard setback in lieu of the 25' setback requirement.

Attachments:

Notification Map Aerial Map Site Plan Site Plan (zoomed in)

Notification Map





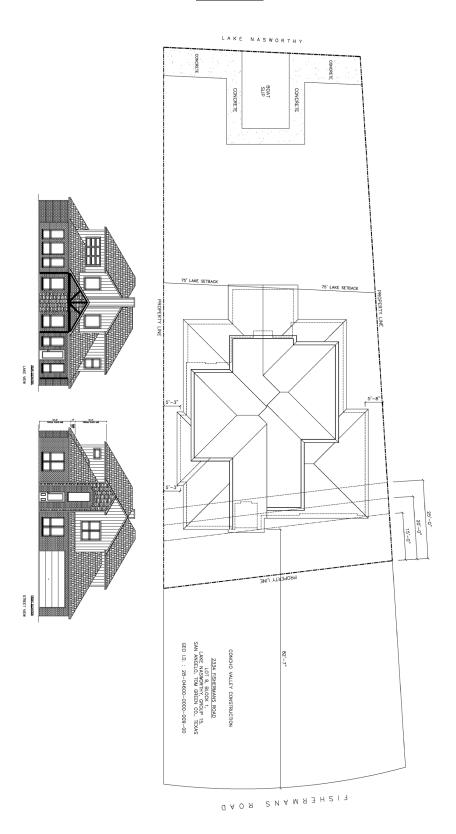
Aerial Map



Site Photo

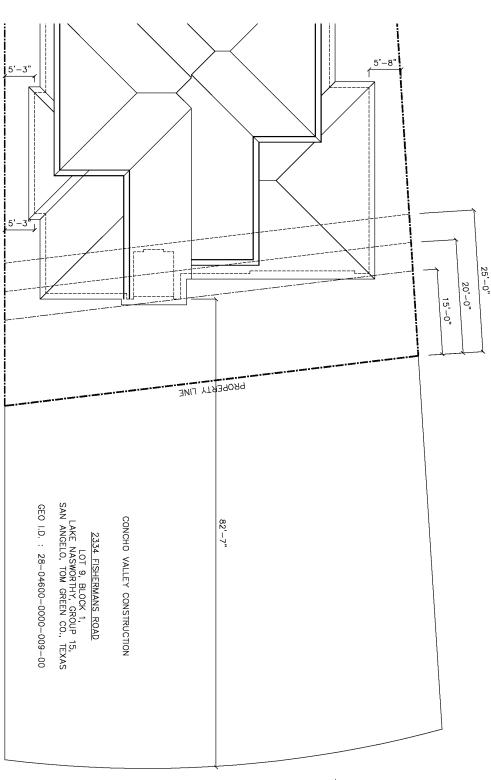


Site Plan



August 7, 2023

Site Plan (zoomed in)



FISHERMANS ROAD

ZONING BOARD OF ADJUSTMENT – January 9th, 2023 STAFF REPORT



APPLICATION TYPE:	CASE:
Variance – Setback Distance	ZBA23-17: 5178 Enclave
SYNOPSIS:	

The applicant has applied for a variance from Sec 501 to allow a 15' front yard setback in lieu of the 25' setback requirement on a corner lot within the Single-Family Residential (RS-1) Zoning District located at 5178 Enclave.

LOCATION:	LEGAL DESCRIPTION:		
5178 Enclave	Lot 80 Block 107 Bentwood Country Club Section 43		
SM DISTRICT / NEIGHBORHOOD:	ZONING:	FUTURE LAND USE:	SIZE:
SMD District #1 – Tommy Hiebert Country Club neighborhood	Single-Family Residential (RS-1)	Neighborhood	0.33 acres

NOTIFICATIONS:

13 notifications mailed within 200-foot radius on July 18,2023. Received 0 in support, 0 opposition.

STAFF RECOMMENDATION:

Staff's recommendation is for the Zoning Board of Adjustment (ZBA) to **deny** a variance from Section 501.A of the Zoning Ordinance, to allow a 10' front yard setback in lieu of the 25' minimum front yard setback requirement.

PROPERTY OWNER/PETITIONER:

Applicant: von Rosenberg Custom Homes

STAFF CONTACT:

Aaron Vannoy

Assistant Director Planning and Development

Services

(325) 657-4210, Extension 1542

Aaron.vannoy@cosatx.us

ZONING BOARD OF ADJUSTMENT Staff Report – ZBA22-26: 2662 Kings Rd

January 9, 2023

<u>Additional Information</u>: As a corner lot, both street frontages are considered front yards with the required 25' setback.

<u>Variances</u>: In addition to the six criteria in the City's Zoning Ordinance, in exercising its authority to grant a variance, per Section 207.D of the Zoning Ordinance, the Zoning Board of Adjustment must affirmatively find that one or more of the following circumstances applies:

- 1. Special circumstances exist that are peculiar to the land or structure that are not applicable to other land or structures in the same zoning district and are not merely financial. The lot is a slightly irregular lot with an Enclave Ct. frontage distance of 85.25' that goes into an arc to the Wolf Creek Dr. with a linear distance of 102.21'. Across Enclave Ct. to the north is a similar lot; however it has a 147.22' linear frontage on Enclave Ct. and a linear frontage of 96.11 along Wolf Creek making that lot larger for a corner lot. However, the lot size is bigger than a standard 50' X 100' lot and was platted with both 25' setbacks. The fact that the particular size home desired by the owner will not fit on the lot is not a rationale for a hardship.
- 2. These special circumstances are not the result of the actions of the applicant. In this case, the lot is large enough for a large home. The design and size of the proposed house is 5,313 square feet. It is entirely possible to redesign a portion of the home to meet the required setbacks.
- 3. <u>Literal interpretation and enforcement of the terms and provisions of this Zoning Ordinance would deprive the applicant of rights commonly enjoyed by other land in the same zoning district, and would cause an unnecessary and undue hardship.</u> This lot is similarly sized as other lots in the area. There is nothing extraordinary or unique that would warrant granting this variance.
 - 4. Granting the variance is the minimum action that will make possible the use of the land or structure which is not contrary to the public interest, and would carry out the spirit of this Zoning Ordinance and substantial justice. There is another consideration if the variance is granted. The frontage along Wolf Creek Drive is classified as a minor collector street and thus giving a 10' setback variance places an occupiable living space of the structure closer to potential heavier and faster moving traffic than a local roadway, especially as the area continues to develop. Currently Wolf Creek Drive terminates at the end of this lot. However, the undeveloped land to the south will continue to develop over time and Wolf Creek Drive will continue and is ultimately planned to connect into a future minor arterial.
 - 5. <u>Granting the variance will not adversely affect adjacent land in a material way.</u> Site lines, looking north to south, this property will be the shortest setback to Wolf Creek at 15'. The three lots to the north which front Wolf Creek will have the 25' setback; properties to the south are unknown at this time.
 - 6. Granting the variance will be generally consistent with the purposes and intent of this Zoning Ordinance. Section 104.2 of the Zoning Ordinance states that the purpose of the Ordinance is to "protect the character and the established pattern of development in each area."

January 9, 2023

Allowed Variances:

In addition to the above criteria, in exercising its authority to grant a variance, per Section 207.D of the Zoning Ordinance, the Zoning Board of Adjustment must affirmatively find that one or more of the following circumstances applies:

- 1. SPECIAL CIRCUMSTANCES RESULTING IN UNNECESSARY HARDSHIP. Where special circumstances exist on the property related to the size, shape, area, topography, surrounding conditions or location that do not generally apply to other property in the same zoning district, and that the circumstances are such that strict application of this zoning ordinance would create an unnecessary hardship or deprive the applicant of reasonable use of the land or building. Currently staff does not believe the lot or location presents an unnecessary hardship.
- 2. **OVERRIDING PUBLIC INTEREST.** If the variance further an overriding public interest or concern, including, but not limited to: (a) Preserving the natural environment, (b) Promoting maintenance or reuse of older urban or historic buildings, or (c) Helping to eliminate a nonconforming use at another location. Staff does not believe that there is an overriding public interest to be served by granting this variance. It is possible to meet the ordinance standards that apply to all other similarly situated properties.
- 3. LITERAL ENFORCEMENT. If it is found that the literal enforcement and strict application of this Zoning Ordinance will result in extraordinary circumstances inconsistent with the general provisions and intent of this ordinance, and that, in granting the variance, the spirit of the ordinance will be preserved and substantial justice done. There is not an existing structure on this lot. As a vacant property, a substantially sized home can be designed and built on this property while still meeting the required setbacks. Literal enforcement of the ordinance standards does not create an extraordinary circumstance and the spirit of the ordinance would be preserved by not granting the variance request.

Recommendation:

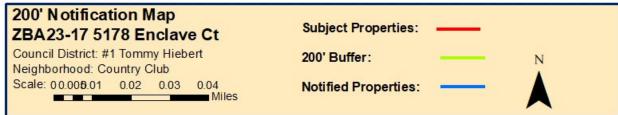
Staff's recommendation is for the Zoning Board of Adjustment (ZBA) to **deny** a variance from Section 501.A of the Zoning Ordinance to allow a 15' front yard setback in lieu of the 25' setback requirement.

Attachments:

Notification Map Aerial Map Site Plan Bentwood Sec 43 Plat

Notification Map





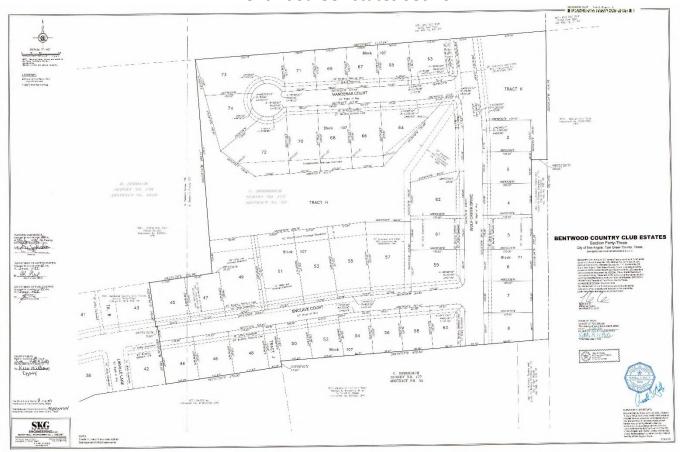
Aerial Map



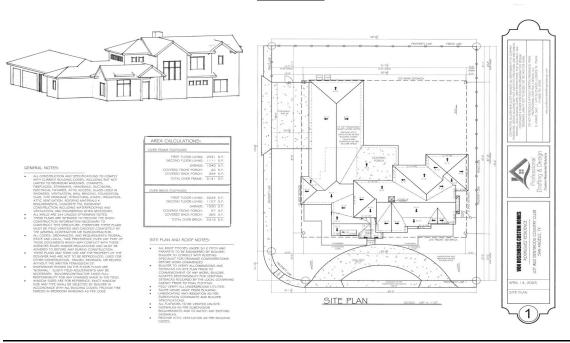


January 9, 2023

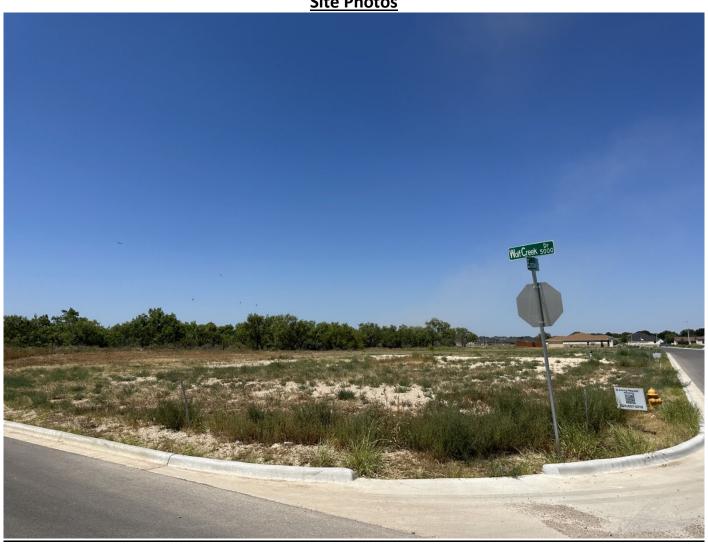
Bentwood CC Estates Sec 43



Site Plan



Site Photos



ZONING BOARD OF ADJUSTMENT Staff Report – ZBA22-26: 2662 Kings Rd

January 9, 2023

ZONING BOARD OF ADJUSTMENT – August 7th, 2023 STAFF REPORT



APPLICATION TYPE:	CASE:
Variance	ZBA23-18: 708 S Randolph Street
SYNOPSIS:	

The applicant has applied for a variance from Sec 501 of the zoning ordinance to allow a 5' front yard setback in lieu of the 25' setback requirement within the Two-Family Residential (RS-2) Zoning District on a property located at 708 S Randolph Street.

LOCATION:	LEGAL DESCRIPTION:		
708 S Randolph Street	Millspaugh Addition, W120' of Lot 7, Blk: 20		
SM DISTRICT / NEIGHBORHOOD:	ZONING:	FUTURE LAND USE:	SIZE:
SMD District #3 – Harry Thomas Fort Concho Neighborhood	Two-Family Residential (RS-2)	Neighborhood	0.141 acres

NOTIFICATIONS:

20 notifications mailed within 200-foot radius on July 18, 2023. Received 0 in support or opposition.

STAFF RECOMMENDATION:

Staff's recommendation is for the Zoning Board of Adjustment (ZBA) to **DENY** the request for a 5' front yard setback, but to **APPROVE** a 14' minimum setback to keep the setback in line with adjacent houses.

PROPERTY OWNER/PETITIONER:

Applicant: Paloma Custom Homes, LLC

STAFF CONTACT:

Rae Lineberry Planner (325) 657-4210, Extension 1533 rae.lineberry@cosatx.us August 7, 2023

<u>Additional Information</u>: There was a house previously on this lot that burned down and the property is currently vacant. The applicant would like to build the house in the same location as the original. The applicant measured from the curb back 25' which puts them about 5' from the property line. However, looking at the floorplan it looks like that is the carport that will be setback 5' but the house will be setback 14'.

<u>Variances</u>: In addition to the six criteria in the City's Zoning Ordinance, in exercising its authority to grant a variance, per Section 207.D of the Zoning Ordinance, the Zoning Board of Adjustment must affirmatively find that one or more of the following circumstances applies:

- 1. Special circumstances exist that are peculiar to the land or structure that are not applicable to other land or structures in the same zoning district and are not merely financial. The original house was built outside of the minimum setbacks as it predates them. The residence next door and across the alley are also 14' from the property line.
- 2. <u>These special circumstances are not the result of the actions of the applicant.</u> The older neighborhood and other houses having similar issues is not the result of any action by the applicant.
- 3. <u>Literal interpretation and enforcement of the terms and provisions of this Zoning Ordinance would deprive the applicant of rights commonly enjoyed by other land in the same zoning district, and would cause an unnecessary and undue hardship.</u> There are other houses on the street that have similar issues and other properties have received similar variances.
- 4. Granting the variance is the minimum action that will make possible the use of the land or structure which is not contrary to the public interest, and would carry out the spirit of this Zoning Ordinance and substantial justice. If the variance is granted the use of land would not be contrary to public interest and would be in keeping with the Zoning Ordinance.
- 5. <u>Granting the variance will not adversely affect adjacent land in a material way.</u> Granting this variance will not adversely affect the area.
- 6. Granting the variance will be generally consistent with the purposes and intent of this Zoning Ordinance. Section 104.2 of the Zoning Ordinance states that the purpose of the Ordinance is to "Protect the character and the established pattern of development in each area."

August 7, 2023

Allowed Variances:

In addition to the above criteria, in exercising its authority to grant a variance, per Section 207.D of the Zoning Ordinance, the Zoning Board of Adjustment must affirmatively find that one or more of the following circumstances applies:

- 1. **SPECIAL CIRCUMSTANCES RESULTING IN UNNECESSARY HARDSHIP.** Where special circumstances exist on the property related to the size, shape, area, topography, surrounding conditions or location that do not generally apply to other property in the same zoning district, and that the circumstances are such that strict application of this zoning ordinance would create an unnecessary hardship or deprive the applicant of reasonable use of the land or building. **Staff does not believe a hardship exists that would warrant approving a variance allowing the home to extend to within 5 feet of the property line.**
- 2. **OVERRIDING PUBLIC INTEREST.** If the variance further an overriding public interest or concern, including, but not limited to: (a) Preserving the natural environment, (b) Promoting maintenance or reuse of older urban or historic buildings, or (c) Helping to eliminate a nonconforming use at another location. Staff does not believe that there is an overriding public interest in allowing the home to be built to within 5 feet of the property line.
- 3. LITERAL ENFORCEMENT. If it is found that the literal enforcement and strict application of this Zoning Ordinance will result in extraordinary circumstances inconsistent with the general provisions and intent of this ordinance, and that, in granting the variance, the spirit of the ordinance will be preserved and substantial justice done. The purpose of front yard setbacks, in part, is to ensure a consistent building line within a neighborhood and particularly with houses on the same block. Given that adjacent houses encroach into the front yard setback, staff believes that the spirit of the ordinance would be preserved by allowing a variance to allow the home to extend similarly to adjacent homes, but NOT to allow the setback as requested.

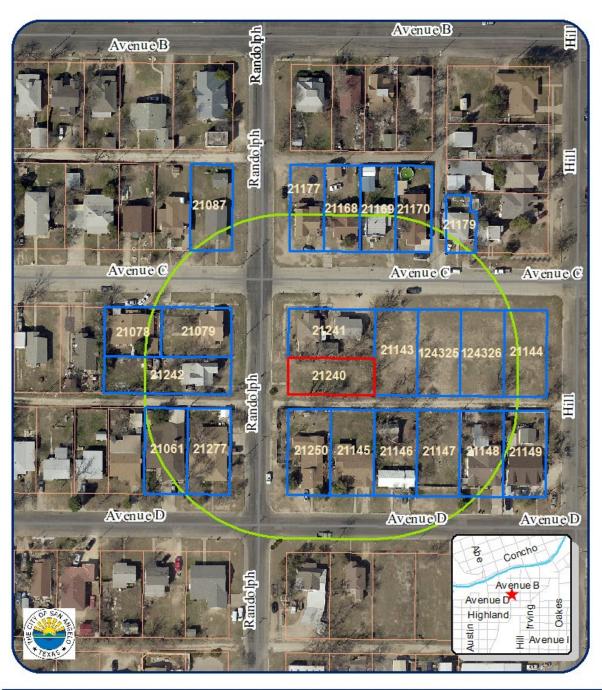
Recommendation:

Staff's recommendation is for the Zoning Board of Adjustment (ZBA) to **DENY** the variance from Section 501.A of the zoning ordinance that would allow a 5' front yard setback in lieu of the required 25 feet, but to **APPROVE** a 14' minimum setback to keep the setback in line with adjacent houses.

<u>Attachments:</u>

Notification Map Aerial Map Site Photo Site Plan Site Plan (zoomed in) Floor Plan (zoomed in)

Notification Map





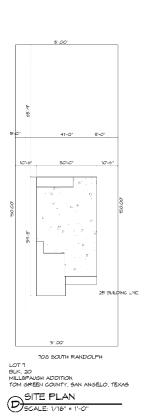
Aerial Map

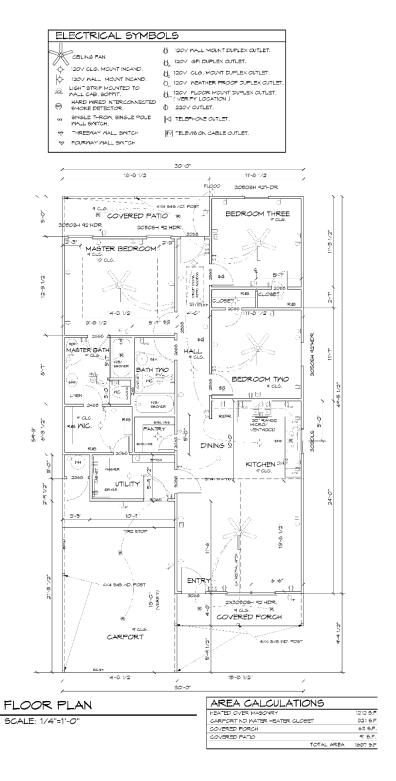


Site Photo

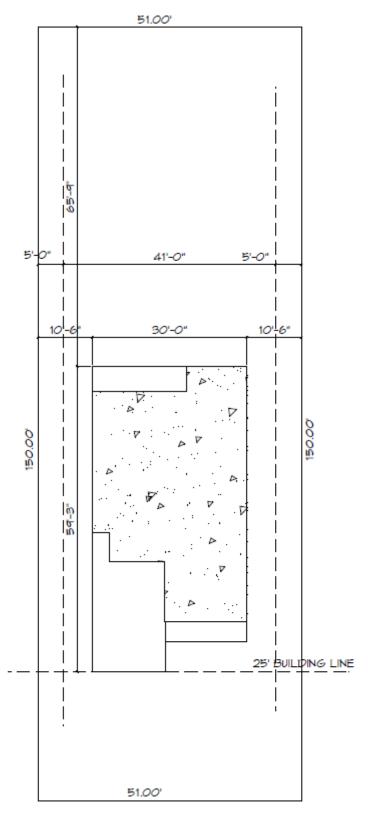


Site Plan





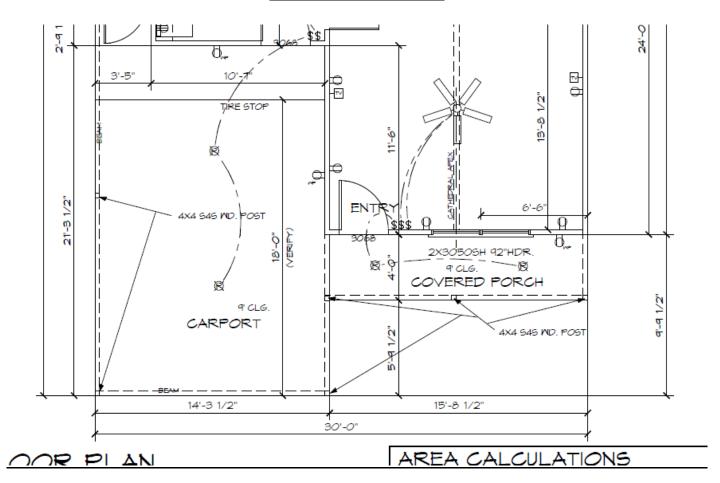
Site Plan (zoomed in)



108 SOUTH RANDOLPH

August 7, 2023

Floor Plan (zoomed in)



Memo

To: Zoning Board of Adjustment

From: Jon James, Director of Planning & Development Services

Date: August 7, 2023

Re: Appeal of an administrative determination regarding separation of Short

Term Rentals

Section 406 of the City's zoning ordinance (Chapter 12 – Planning & Development, Exhibit A – Zoning Ordinance, Article 4) contains regulations applicable to Bed and Breakfast Establishments and Short-Term Rentals. A Short-Term Rental (STR) is defined as:

SHORT-TERM RENTAL: An establishment used for dwelling purposes for a period of less than 30 consecutive days in which the entire dwelling unit is offered to transient guests for compensation. This shall not include a rental of a dwelling that is part of a contract for sale of the dwelling.

Section 406.A.4. states that "A Short-Term Rental use may not be located on a lot that is within 500 feet of a lot on which another Short-Term Rental use is located."

The applicant applied for approval of a Conditional Use to allow an STR on the property at 2512 Princeton. However, upon review staff determined that there was already another STR already approved within 500 feet, measured lot line to lot line. Therefore, the applicant's Conditional Use application was rejected.

The applicant subsequently asked about applying for a variance from the 500' separation requirement. Upon review, the Planning Director made a determination that this provision was not subject to a variance request (see the attached email correspondence with that determination).

The applicant is now appealing that administrative interpretation and is seeking to be able to request a variance from that separation requirement.

Additional background information

The applicant contacted City staff regarding this property in December and asked if there were any STRs within 500 feet of the subject property. No such STRs showed up within 500 feet of the property based on the City's digital mapping at that time, so staff informed the applicant that it did not appear that there were any. However, a recently approved STR did not show up on the City's mapping due to a backlog of mapping updates resulting from a resignation of a Planning staff member.

The applicant claims to have purchased the subject property based on the conversation with staff telling him that no current STRs exist within 500 feet. It is important to point out, however, that even if this had been an eligible location for an STR, approval by the Planning Commission was by no means guaranteed.

Finally, your decision on this case is an interpretation of the ordinance language itself and is NOT a variance for this particular property. But rather is a determination on whether a variance is possible given the language in the ordinance.

James, Jon

From: James, Jon

Sent: Tuesday, July 18, 2023 10:49 AM **To:** missey@drennanrealestategroup.com

Cc:dougrobinson67@gmail.com; Vannoy, AaronSubject:RE: Short Term Rental - Zoning Ordinance

Ms. Graham,

After discussing with our Legal staff, my interpretation of the zoning ordinance is that the provision requiring separation from short term rentals is NOT variable. The City's zoning ordinance, in Section 207.A., states that a "variance shall not be granted to allow a use that is not allowed in the specific district in question by the use regulations in Article 3." A short term rental is not generally allowed within the zoning district in question, but requires a conditional use which is subject to the 500' separation. Allowing a variance to this standard would amount to a "use variance" which is not permissible, as opposed to typical variances which allow for variation of a measurable standard such as for a building setback, fence height, or other site specific development standards that apply to features on a property rather than whether or not a land use is allowed on the property.

I would be happy to discuss this interpretation. Also, please note that this formal interpretation is appealable to the Zoning Board of Adjustment per Section 206 of the Zoning Ordinance. Such appeal must be made within 30 days of this determination.



Jon James, AICP, Director Planning and Development Services City of San Angelo 325-657-4210, ext. 1182